# SECTION

# The Roots of **Progressivism**

# **Guide to Reading**

#### Connection

In the previous chapter, you learned how the United States increased its power and influence around the world. In this section, you will discover the beginning of the Progressive movement and a focus on domestic reform.



- The Progressive movement was an attempt to use scientific principles to improve society. (p. 327)
- One form of progressivism focused on ways to use business practices to make government more efficient. (p. 328)
- Progressive policies in Wisconsin became widespread, leading to election reforms. (p. 330)
- Many progressives joined the suffrage movement to gain women the right to vote in national elections. (p. 330)

· Many progressives focused on social welfare problems, such as child labor, public health, and prohibition. (p. 333)

 Another form of progressivism focused on federal regulation of big business. (p. 335)

#### Content Vocabulary

progressivism, muckraker, commission plan, direct primary, initiative, referendum, recall, suffrage, temperance, prohibition, socialism

#### **Academic Vocabulary**

legislation, strategy, funds, advocate

# **People and Terms to Identify**

Jacob Riis, Robert La Follette, Alice Paul

# **Reading Objectives**

• Discuss the rise of the Progressive movement.

• Evaluate the impact of initiative, referendum, and recall, and of the Seventeenth Amendment.

### **Reading Strategy**

**Organizing** As you read about the beginnings of progressivism, complete a graphic organizer similar to the one below by filling in the beliefs of progressives.



#### **Preview of Events**

1890

Jacob Riis's How the Other Half Lives published

1901

1900

Galveston, Texas, adopts commission system

**†**1910

**Seventeenth Amendment** provides for direct election of senators

1920 1920

> Nineteenth Amendment gives women the right to vote

The following are the main **History-Social Science Standards** covered in this section.

11.2.9 Understand the effect of political programs and activities of the Progressives (e.g., federal regulation of railroad transport, Children's Bureau, the Sixteenth Amendment, Theodore Roosevelt, Hiram Johnson).

11.5.3 Examine the passage of the Eighteenth Amendment to the Constitution and the Volstead Act (Prohibition).

11.5.4 Analyze the passage of the Nineteenth Amendment and the changing role of women in society.

# **→ The Big Idea ⋟**

Social and economic crises lead to new roles for government. During the late 1800s, Americans again became concerned with social problems in the United States. Progressives focused on a variety of issues and how to address them. Some believed that government should solve social problems, while others thought that science or business held the answers. Many progressives focused on improving government by making it either more efficient or more democratic. Others joined in the suffrage movement and worked to gain women the right to vote in national elections. Still other progressives focused on child labor, public welfare, prohibition, and regulation of big business.



# The Rise of Progressivism

Management was an attempt to use scientific principles to improve society.

**Reading Connection** What areas of public life do you believe still need to be reformed? Read on to learn about a movement in the late 1800s that tried to reform many of the ills of society at the time.

In the early 1900s, as the effects of industrialization and urbanization became apparent, a series of reform efforts transformed American society. These reforms ranged from government reform to social welfare and woman suffrage. Historians refer to this era in American history—from about 1890 to 1920 as the Progressive Era.



In 1917 suffragist Rose Winslow and several other women, including Alice Paul, founder of the National Woman's Party, were arrested for obstructing traffic and blocking sidewalks. The women had been picketing the White House to draw attention to the fact that women did not yet have the right to vote in federal elections. After being sentenced to seven months in jail, Paul, Winslow, and other women prisoners went on a hunger strike. Prison authorities forced the prisoners to eat. Winslow smuggled details of their plight out to the public:

**66**We have been in solitary for five weeks. . . . I have felt quite feeble the last few days—faint, so that I could hardly get my hair brushed, my arms ached so. But today I am well again. . . . [Alice Paul] dreaded forcible feeding frightfully, and I hate to think how she must be feeling. . . . I am really all right. If this continues very long I perhaps won't be. All the officers here know we are making this hunger strike [so] that women fighting for liberty may be considered political prisoners. . . . [W]e don't want women ever to have to do this over again.

-quoted in Jailed for Freedom

Progressive reform efforts were not limited to women's voting rights. Progressives came from different backgrounds, focused on a variety of issues, and did not always agree on solutions to solve the nation's problems.

## Who Were the Progressives? Progressivism

was not a tightly organized political movement with a specific set of reforms. Instead, it was a collection of different ideas and activities. Progressives had many different views about how to fix the problems they believed existed in American society.

Progressives generally believed that industrialism and urbanization had created many social problems. Most agreed that the government should take a more active role in solving society's problems. Progressives belonged to both major political parties and usually were urban, educated middle-class Americans. Many leaders of the Progressive movement worked as journalists, social workers, educators, politicians, and members of the clergy.

**Beginnings of Progressivism** Progressivism was partly a reaction against laissez-faire economics and its emphasis on an unregulated market. After seeing the poverty of the working class and the filth and crime of urban society, these reformers began to doubt the free market's ability to address those problems. At the same time, they doubted that the government in its present form could fix those problems. First, they believed the government required reform. They concluded that before the government could be used to fix the problems of society, the government itself must be fixed.

igvee A police officer arresting two suffragists in Washington, D.C.





One reason progressives believed people could improve society was because they had a strong faith in science and technology. The application of scientific knowledge had produced the lightbulb, the telephone, the automobile, and the airplane. It had built skyscrapers and railroads. Science and technology had benefited people; thus progressives believed using scientific principles could also produce solutions for society.

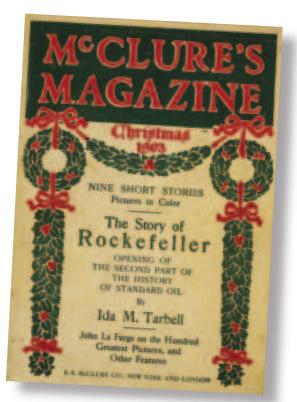
**The Muckrakers** Among the first people to articulate Progressive ideas was a group of crusading journalists who investigated social conditions and political corruption. These writers became known as muckrakers after a speech by President Theodore Roosevelt:

**66**Now, it is very necessary that we should not flinch from seeing what is vile and debasing. There is filth on the floor and it must be scraped up with the muckrake; and there are times and places where this service is the most needed of all the services that can be performed....99

-Washington, D.C., April 14, 1906



Muckrakers McClure's published Ida Tarbell's exposé on Standard Oil. What issues particularly concerned the muckrakers?



By the early 1900s, American publishers were competing to expose the most corruption and scandal. A group of aggressive 10¢ and 15¢ magazines grew in popularity at this time, including McClure's, Collier's, and Munsey's.

Muckrakers uncovered corruption in many areas. Some concentrated on what they considered the unfair practices of large American **Student Web Activity** Visit the American Vision: Modern Times Web site at tav.mt.glencoe.com and click on Student Web Activities-**Chapter 5** for an activity on the Progressive movement.

**HISTORY** 

corporations. In McClure's, for example, Ida Tarbell published a series of articles critical of the Standard Oil Company. In Everybody's Magazine, Charles Edward Russell attacked the beef industry.

Other muckrakers targeted government. David Graham Philips described how money influenced the Senate, while Lincoln Steffens, another McClure's reporter, reported on vote stealing and other corrupt practices of urban political machines. These were later collected into a book, *The Shame of the Cities*.

Still other muckrakers concentrated on social problems. In his influential book *How the Other Half* Lives, published in 1890, Jacob Riis described the poverty, disease, and crime that afflicted many immigrant neighborhoods in New York City. The muckrakers' articles led to a general public debate on social and economic problems and put pressure on politicians to introduce reforms.

Reading Check **Describing** How did the muckrakers help spark the Progressive movement?

# **Making Government Efficient**

Manager One form of progressivism focused on ways to use business practices to make government more efficient.

**Reading Connection** In what ways do you try to use your time and resources wisely and efficiently? Read on to find out about political programs the progressives designed to make the government more efficient.

There were many different types of progressivism. Different causes led to different approaches, and progressives even took opposing positions on how to solve some problems.



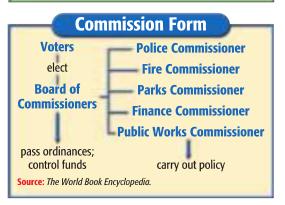
One group of progressives focused on making government more efficient. They believed that many problems in society could be solved if government worked properly. Efficiency progressives took their ideas from business. These progressives believed business had become more efficient by applying the principles of scientific management.

The ideas of scientific management had been developed in the late 1800s and were popularized by Frederick W. Taylor in his book The Principles of Scientific Management, published in 1911. Taylor described how a company could become more efficient by managing time, breaking tasks down into small parts, and using standardized tools.

Efficiency progressives argued that managing a modern city required experts, not politicians. They did not want more democracy in government, for they believed that the democratic process led to compromise and corruption. In most American cities, the mayor or city council chose the heads of city departments. Traditionally, these jobs went to political supporters and friends, who often knew little about city services.

Efficiency progressives wanted either a commission plan or a council-manager system. Under the **commission plan**, a city's government would be

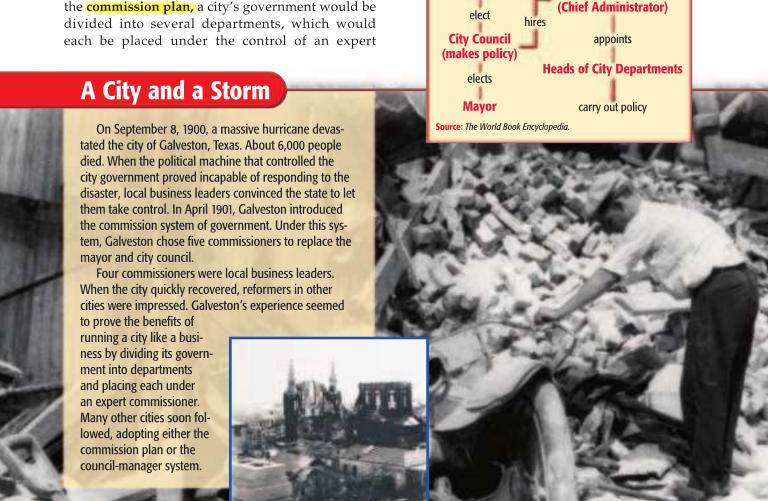
# Mayor-Council Form Voters elect **City Council** Mayor actions approved by appoints **Heads of City** carry out policy **Departments** Source: The World Book Encyclopedia.



Council-Manager Form

**City Manager** 

Voters



commissioner. These progressives argued that a board of commissioners or a city manager with expertise in city services should hire the specialists to run city departments. Galveston, Texas, adopted the commission system in 1901. Other cities soon followed.

Reading Check **Explaining** Why did progressives want to reorganize city government?

# **Democracy and Progressivism**

Progressive policies in Wisconsin became widespread, leading to election reforms.

**Reading Connection** Do you remember how candidates were nominated for office during the early years of the nation? Read on to discover the progressives' new method for choosing candidates.

Not all progressives agreed with the efficiency progressives. Many believed that society needed more democracy, not less. They wanted to make elected officials more responsive to voters.

"Laboratory of Democracy" Political reform first came to the state level when Wisconsin voters elected Republican Robert La Follette to be governor. La Follette used his office to attack the way political parties ran their conventions. Because party bosses controlled the selection of convention delegates, they also controlled which candidates were chosen to run for office. La Follette pressured the state legislature to require each party to hold a direct primary, in which all party members could vote for a candidate to run in the general election.

La Follette's great reform success gave Wisconsin a reputation as the "laboratory of democracy." La Follette claimed, "Democracy is based upon knowledge. . . . The only way to beat the boss . . . is to keep the people thoroughly informed."

Inspired by La Follette, progressives in other states pushed for similar electoral changes. To force state legislators to respond to voters, three new reforms were introduced in many states. The initiative allowed a group of citizens to introduce legislation and required the legislature to vote on it. The referendum allowed proposed legislation to be submitted to the voters for approval. The recall allowed voters to demand a special election to remove an elected official from office before his or her term had expired.

**Direct Election of Senators** Another reform the progressives favored affected the federal government—the direct election of senators. As originally written, the United States Constitution directed each state legislature to elect two senators from that state. Political machines or large trusts often influenced the election of senators, who then repaid their supporters with federal contracts and jobs. By the early 1900s, muckraker Charles Edward Russell charged that the Senate had become "only a chamber of butlers for industrialists and financiers."

To counter Senate corruption, progressives called for the direct election of senators by all state voters. In 1912 Congress passed a direct-election amendment. Although the direct election of senators was intended to end corruption, it also removed one of the state legislatures' checks on federal power. In 1913 the amendment was ratified, becoming the Seventeenth Amendment to the Constitution.

Reading Check **Evaluating** What was the impact of the Seventeenth Amendment? What was it intended to solve?

# The Suffrage Movement

Many progressives joined the suffrage movement to gain women the right to vote in national elec-TURNING POINT tions.

**Reading Connection** How would you feel if you were unable to vote for your country's leaders because of your gender? Read on to find out how women defeated that bias in 1920.

In July 1848, Elizabeth Cady Stanton and Lucretia Mott organized the first women's rights convention in Seneca Falls, New York. Stanton proposed to the delegates that their first priority should be getting women the right to vote. The movement for women's voting rights became known as the suffrage movement. Suffrage is the right to vote.

Woman suffrage was an important issue for progressives. Although the suffrage movement began well before progressivism emerged, many progressives joined the movement in the late 1800s and early 1900s.

**Early Problems** The suffrage movement got off to a slow start. Women suffragists were accused of being unfeminine and immoral. Several were physically attacked. The movement also remained weak because many of its supporters were abolitionists as



well. In the years before the Civil War, they preferred to concentrate on abolishing slavery and spent less time working for woman suffrage.

After the Civil War, the Republicans in Congress Fourteenth and introduced the Fifteenth Amendments to the Constitution to protect the voting rights of African Americans. Several leaders of the woman suffrage movement had wanted these amendments worded to give women the right to vote as well. They were bitterly disappointed when Republicans refused.

The debate over the Fourteenth and Fifteenth Amendments split the suffrage movement into two groups: the National Woman Suffrage Association, led by Elizabeth Cady Stanton and Susan B. Anthony, and the American Woman Suffrage Association, led by Lucy Stone and Julia Ward Howe. The National Woman Suffrage Association wanted to focus on passing a constitutional amendment allowing woman suffrage. The American Woman Suffrage Association believed that the best **strategy** was to convince state governments to give women the right to vote before trying to amend the Constitution.

This split reduced the movement's effectiveness. In 1878 a constitutional amendment granting woman suffrage was introduced in Congress, but it

failed to pass. Few state governments granted women the right to vote either. With the woman suffrage movement divided between goals, it was difficult for the movement to be successful. By 1900 only Wyoming, Idaho, Utah, and Colorado had granted women full voting rights.

**The Movement Builds Support** In 1890 the two groups united to form the National American Woman Suffrage Association (NAWSA). The movement still did not make significant gains, however, until about 1910. Part of the problem was convincing women to become politically active. As the Progressive movement began, however, many middle-class women concluded that they needed the vote to promote the social reforms they favored. Many working-class women also wanted the vote to ensure passage of labor laws protecting women.

As the suffrage movement grew, members began lobbying lawmakers, organizing marches, and delivering speeches on street corners. By the end of 1912, Washington, Oregon, California, Arizona, and Kansas had granted women full voting rights. On March 3, 1913, the day before President Wilson's inauguration, suffragists marched in Washington, D.C., to draw attention to their cause.

# IN HISTORY

# Susan B. Anthony

1820-1906

Susan B. Anthony was born in Adams, Massachusetts, to Quaker parents. Quakers were generally more supportive of women's rights than some other groups, and so Anthony was able to receive a good education. She finished her schooling at the age of 17. Anthony then worked as a teacher in New York, but she was fired after protesting that her pay was one-fifth the amount of her male colleagues. She found another job, however, as a principal at New York's Canajoharie Academy. Between 1848 and 1863, Anthony was involved in both the temperance and abolitionist movements.

Her involvement in the drive for women's equality began in 1851 after she met Elizabeth Cady Stanton. Between 1854 and 1860, the duo

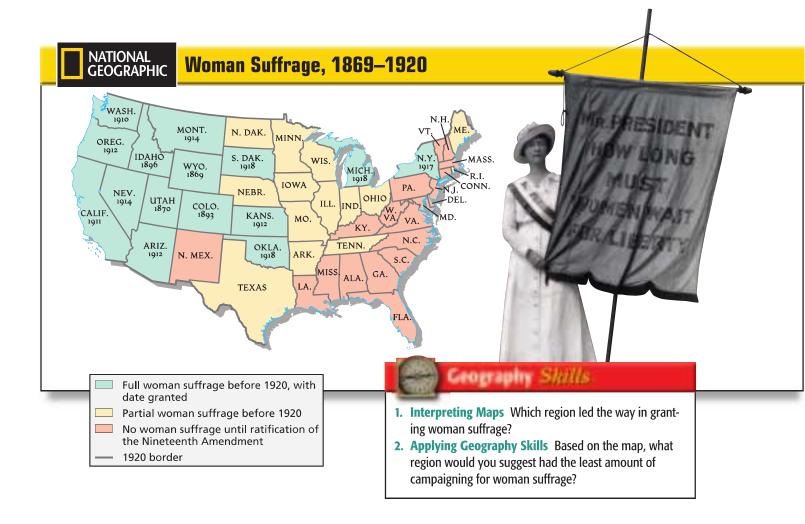
attempted to change discriminatory laws in New York. In 1869 Anthony and Stanton organized the National Woman Suffrage Association and began promoting an amendment to grant woman suffrage. Anthony and 12 other women illegally cast votes in the presidential election of 1872. They were arrested and convicted, but the judge feared that the jury would rule in Anthony's favor. He dismissed the jury and fined Anthony instead. She refused to pay the \$100 fine, but the judge decided to let her go, afraid that appealing the case might generate sympathy for the suffrage movement.

In 1883 Anthony traveled to Europe, and she helped form the International Council of Women in 1888. This organization represented the rights of women in 48 countries. She died in Rochester, New York, in 1906. Though Anthony did not live to see her dream of woman



suffrage become reality, the United States government honored her by placing her portrait on a new dollar coin in 1979.





Alice Paul, a Quaker social worker who headed NAWSA's congressional committee, had organized the Washington march. Paul, a graduate of Swarthmore College who also received a Ph.D. from the University of Pennsylvania, was jailed three times for demonstrating for woman suffrage. Paul wanted to use protests to force President Wilson to take action on suffrage. Her activities alarmed other members of NAWSA who wanted to negotiate with Wilson. Paul decided to leave NAWSA and formed the National Woman's Party. Her supporters picketed the White House, blocked sidewalks, chained themselves to lampposts, and went on hunger strikes if arrested.

In 1915 Carrie Chapman Catt, a graduate of Iowa State College (now Iowa State University) and a peace advocate, became NAWSA's leader. Catt developed what she called her "Winning Plan" to mobilize the suffrage movement nationwide in one final push to gain voting rights. She also threw NAWSA's support behind Wilson in the 1916 election. Although Wilson did not endorse a woman suffrage amendment, he supported the Democratic Party's call for states to give women the vote.

The Nineteenth Amendment In 1869, long before NAWSA was formed, Wyoming became the first state or territory to grant women the right to vote within its borders. Other states soon began to follow Wyoming's lead. As the suffrage movement gained momentum, more states granted women the right to vote, and Congress began to favor a constitutional amendment. In 1918 the House of Representatives passed a woman suffrage amendment. Wilson then addressed the Senate, asking it to vote for the amendment. Despite his efforts, the amendment failed to pass by two votes.

During the midterm elections of 1918, Catt used NAWSA's resources to defeat two anti-suffrage senators. The following year, in June 1919, the Senate finally passed the Nineteenth Amendment by just more than the two-thirds vote needed. On August 26, 1920, after three-fourths of the states had voted to ratify it, the Nineteenth Amendment guaranteeing women the right to vote went into effect.

Reading Check **Evaluating** How successful were women in lobbying to achieve passage of the Nineteenth Amendment?



# **Social Welfare Progressivism**

Many progressives focused on social welfare problems, such as child labor, public health, and prohibition.

**Reading Connection** In what ways could you try to make the world a better place for others? Read to learn how progressives worked to eliminate the problems caused by child labor, unsafe workplace conditions, and alcohol consumption.

While many progressives focused on reforming the political system, others focused on social problems, such as crime, illiteracy, alcohol abuse, child labor, and the health and safety of Americans. These social welfare progressives created charities to help the poor and the disadvantaged. They also pushed for new laws they hoped would fix social problems.

The Campaign Against Child Labor Probably the most emotional Progressive issue was the campaign against child labor. Children had always

worked on family farms, but the factory work that many children performed was monotonous, and the conditions were often unhealthy. In 1900 over 1.7 million children under the age of 16 worked outside the home. Reformers established a National Child Labor Committee in 1904 to work to abolish child labor.

Muckraker John Spargo's 1906 book The Bitter Cry of the Children presented detailed evidence on child labor conditions. He told of coal mines where thousands of "breaker boys" were hired at age 9 or 10 to pick slag out of coal and were paid 60¢ for a 10-hour day. He described how the work bent their backs permanently and often crippled their hands. Reports like these convinced states to pass laws that set a minimum age for employment and established other limits on child labor, such as maximum hours children could work. At the same time, many states began passing compulsory education laws, requiring young children to be in school instead of at work.

By the early 1900s, the number of child laborers had begun to decline. For many families, the new wealth generated by industry enabled them to survive

# YOUTHFUL PROTEST

Two young immigrants march

## in a New York City demonstration against child labor practices in 1907. Both young women wear banners proclaiming the same message one in English, the other in Yiddish. Such protests helped publicize the exploitation of children in dingy, dangerous "sweatshops" in American cities. At the dawn of the twentieth century, more than a million children—some as young as eight—labored long hours in

opinion finally forced state governments to pass laws protecting young workers.





without having their children work. For others, the child labor and compulsory education laws meant that wives had to work instead.

**Health and Safety Codes** Many adult workers also labored in difficult conditions. Factories, coal mines, and railroads were particularly dangerous. For example, in 1911 a terrible fire swept through Triangle Shirtwaist Company in New York City. Nearly 150 women workers died, trapped by doors locked from the outside. Outrage at the deaths caused New York City to pass strict building codes dealing with fire hazards, unsafe machinery, and working conditions.



During the early 1900s, thousands of people died or were injured on the job, but they and their families received little compensation. Progressives joined union leaders to pressure states for workers' compensation laws. These laws established insurance funds financed by employers. Workers injured in industrial accidents received payments from the funds.

Some progressives also favored zoning laws as a method of protecting the public. These laws divided a town or city into zones for commercial, residential, or other development, thereby regulating how land and buildings could be used. Building codes set minimum standards for light, air, room size, and sanitation, and

required buildings to have fire escapes. Health codes required restaurants and other facilities to maintain clean environments for their patrons.

**The Prohibition Movement** Many progressives believed alcohol was responsible for many problems in American life. Settlement house workers hated the effects of drinking on families. Scarce wages were spent on alcohol, and drinking sometimes led to physical abuse and sickness. Many Christians also opposed alcohol.

Some employers believed drinking hurt workers' efficiency, while political reformers viewed the saloon as the informal headquarters of the machine politics they opposed. The temperance movement, which advocated the moderation or elimination of alcohol, emerged from these concerns.

For the most part, women led the temperance movement. In 1874 a group of women formed the Temperance Women's Christian (WCTU). By 1911 the WCTU had nearly 250,000 members. In 1893 another organization—the Anti-Saloon League—was formed. At first the temperance movement worked to reduce alcohol consumption. Later it pressed for prohibition laws banning the manufacture, sale, and consumption of alcohol.

Reading Check Examining What actions did progressives take to deal with the issue of child labor?



**Triangle Shirtwaist Factory Fire** Children were not the only ones who faced difficult and even hazardous working conditions. This fire in New York City in 1911 killed nearly 150 women. What safety measures and technology do people have today to help prevent deaths during a fire that people might not have had in 1911?



# **Progressives Versus Big Business**

Manager Another form of progressivism focused on federal regulation of big business.

**Reading Connection** Do you remember how the federal government supported big business, such as the railroads, during the rise of industry after the Civil War? Read on to find out how the progressives now tried to limit the power of big business.

A fourth group of progressives focused their efforts on regulating big business. Many progressives believed that wealth was concentrated in the hands of too few people. In particular, many became concerned about trusts and holding companies—giant corporations that dominated many industries.

Progressives disagreed, however, over how to regulate big business. Some believed government should break up big companies to restore competition. This idea led to the Sherman Antitrust Act in 1890. Others argued that big business was the most efficient way to organize the economy. They pushed for the creation of government agencies to regulate big companies. The Interstate Commerce Commission (ICC), created in 1887, was an early example of this kind of Progressive thinking.

Some progressives went even further and advocated socialism—the idea that the government should own and operate industry for the community as a whole. They wanted the government to buy up large companies, especially industries that affected everyone, such as railroads and utilities.

At its peak, socialism had some national support. Eugene Debs, the former American Railway Union



▲ Eugene Debs (right) with running mate Emil Seidel (left)

leader, won nearly a million votes as the American Socialist Party candidate for president in 1912. Most progressives and Americans, however, believed in the American system of free enterprise.

Efforts to regulate business were focused at the national level. Congress passed a number of proposals to regulate the economy under presidents Theodore Roosevelt, William Taft, and Woodrow Wilson.

Reading Check **Evaluating** What was the impact of Eugene Debs and the Socialist Party on the 1912 election?



For help with the concepts in this section of *American* Vision: Modern Times go to tav.mt.glencoe.com and click on Study Central.

#### **Checking for Understanding**

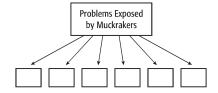
- 1. Vocabulary Define: progressivism, muckraker, commission plan, direct primary, initiative, legislation, referendum, recall, suffrage, strategy, funds, temperance, advocated, prohibition, socialism.
- 2. People and Terms Identify: Jacob Riis, Robert La Follette, Alice Paul.
- 3. **Identify** what was provided for by the Nineteenth Amendment to the Constitution.

#### **Reviewing Big Ideas**

4. Explaining How did initiative, referendum, and recall change democracy in the United States?

#### **Critical Thinking**

- **Evaluating** Identify the different issues associated with social welfare progressivism. How do these ideals influence society today? CA CS1; HI1
- **6. Organizing** Use a graphic organizer similar to the one below to list the kinds of problems that muckrakers exposed.



#### **Analyzing Visuals**

**7. Examining Charts** Study the charts on page 329. Under which system do voters seem to have the most control over department heads? Why do you think so?

#### Writing About History

8. Persuasive Writing Some women in the early 1900s suggested that the Constitution needed an equal rights amendment. Imagine you are living then. Write a letter to the editor of vour local paper supporting or opposing such an amendment. CA 11WS1.1; 11WS1.2

